

Ouachita Council of Governments

Title VI Plan

(2015) by OCOG Transportation Policy Commission

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Table of Contents

	Page
I. Policy Statement and Authorities	1
Policy Statement	1
Authorities	1
II. What is OCOG?	3
III. Introduction and Purpose of This Document	4
IV. Organization and Staffing of OCOG	5
V. General Responsibilities under Title VI	6
VI. Program Area Responsibilities	7
• Program Area 1: Communications & Public Participation	10
• Program Area 2: Planning & Programming	10
• Program Area 3: Environmental Affairs	14
• Program Area 4: Consultant Contracts	16
• Program Area 5: Education & Training	18
VII. Questions	8
Appendices	
• Appendix A – Title VI Methodology for Identification of Target Populations (Demographics) & Spatial Concentrations of Targeted Populations	
• Appendix B – Title VI Assurances	
• Appendix C – Title VI Public Notice	
• Appendix D – Policy and Plan for Engaging individuals with Limited English Proficiency (LEP)	
• Appendix E – ADA Notices	
• Appendix F – DBE Policy	
• Appendix G – Committee Notification Lists	
• Appendix H – Complaint form	

I. Title VI Policy Statement and Authorities

Policy Statement

The Ouachita Council of Governments (NDRPDD) assures that no person shall, on the grounds of race, color, national origin, income, gender, age and disability, as provided by Title VI of the Civil Rights Act of 1964 and the Civil Rights Restoration Act of 1987 (PL 100.259), be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity.

More specifically, NDRPDD assures that every effort will be made to prevent discrimination through the impacts of its programs, policies, and activities on minority and low-income populations. Additionally NDRPDD will take reasonable steps to provide meaningful access to services for persons with Limited English Proficiency.

NDRPDD further assures that every effort will be made to ensure nondiscrimination in all of its programs and activities, whether those programs and activities are federally funded or not.

NDRPDD's Title VI Coordinator is responsible for initiating and monitoring Title VI activities, preparing required reports, and other NDRPDD responsibilities as required by Title 23 Code of Federal Regulations (CFR) Part 200, and Title 49 CFR Part 21.



David Creed
Executive Director
North Delta Regional Planning and Development District
Ouachita Council of Governments

12/12/14
Date

Authorities

Title VI of the Civil Rights Act of 1964 created a foundation for future environmental justice regulations. Since the establishment of Title VI, environmental justice has been considered in local, state and federal transportation project. Section 42.104 of Title VI and related statutes require Federal agencies to ensure that no person is excluded from participation in, denied the benefit of, or subjected to discrimination under any program or activity receiving Federal financial assistance on the basis of race, color, national origin, income, gender, age and disability.

The National Environmental Policy Act of 1969 (NEPA) addresses both social and economic impacts of environmental justice. NEPA stressed the importance of providing for "all American safe, healthful, productive and aesthetically pleasing surrounding" and provides a requirement for taking a "systematic, interdisciplinary approach" to aid in considering environmental and community factors in decision making.

The Civil Rights Restoration Act of 1987 further expanded Title VI to include all programs and activities of Federal aid recipients, sub-recipients and contractors whether those programs and activities are federally funded or not.

On February 11, 1964, President Clinton signed Executive Order 12898: Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Environmental Justice part of its mission by identifying and addressing all programs, policies and activities that affect human health or the environment so

as to identify and avoid disproportionately high and adverse effects on minority populations and low-income populations.

Rather than being reactive, Federal, State, local and tribal agencies must be proactive when it comes to determining better methods to serve the public, who rely on transportation systems and services to increase their quality of life.

In April 1997, as a reinforcement to **Executive Order 12898**, the United States Department of Transportation (DOT) issued an **Order on Environmental Justice (DOT Order 5610.2)**, which summarized and expanded upon the requirements of **Executive Order 12898**, to include all policies, programs and other activities that are undertaken, funded or approved by the Federal Highway Administration (FHWA), the Federal Transit Administration (FTA) or other U. S. DOT components.

In December 1997, the FHWA issued the **FHWA Actions to Address Environmental Justice in Minority Populations and Low-income Populations (DOT Order 5610.2)**, which mandated the FHWA and all its subsidiaries to implement the principles of **Executive Order 12898** and **U.S. DOT Order 5610.02** into all of its programs, policies and activities.

On October 7, 1999, the FHWA and FTA issued a memorandum Implementing Title VI Requirements in North Delta Regional Planning and Development District. This memorandum provides clarification for field offices on how to ensure that environmental justice is considered during current and future planning certification reviews. The intent of this memorandum was for planning officials to understand that environmental justice is equally important during the planning stages as it is during the projects development stages.

II. What is OCOG?

The Ouachita Council of Government is a council of governments. It is a public, non-profit organization of government council serving the municipalities – City of Monroe, City of West Monroe, City of Richwood and the Ouachita Parish Police Jury. OCOG is a public service agency in the North Delta Regional Planning and Development District. NDRPDD's members currently include the following parishes: Caldwell, East Carroll, Franklin, Jackson, Madison, Morehouse, Ouachita, Richland, Tensas, Union and West Carroll. Through its professional staff of planners, cartographers, economic development specialists and others, NDRPDD offers a range of services in the following areas:

- Transportation and land use planning and programming
- Economic and community development
- Data center
- Mapping and aerial photography

The NDRPDD strengthens local government by providing a unity in dealing with state and federal agencies and legislative bodies. It has provided technical assistance to local governments on regional concerns such as air, water, transportation priorities and goals. It has, throughout its tenure, produced studies or plans in the areas of transportation, community facilities, socioeconomic and codes. In many instances, local membership dues are utilized to match state and federal funds to complete these activities.

Of equal importance, the NDRPDD has provided a forum for the region's elected officials to discuss mutual problems face to face. This degree of cooperation and mutual support is unprecedented, and transpires a minimum of four times a year when the commission meets, hosted by its member governments.

The NDRPDD also maintains a library and information service for any and everyone interested in the Monroe region of Louisiana. As such, we are a regional data center and depository on state of the art planning practices, requisite data, and information. It is our pledge to our local governments to stay on the cutting edge of knowledge and to make that knowledge available to them as an ongoing function.

III. Introduction and Purposes of This Document

The purpose of this document is to communicate the Ouachita Council of Government's (OCOG) plan for addressing the Federal and state non-discrimination requirements under Title VI, Federal Executive Order 12898 and other related regulations and statutes. This document has a companion document of equal importance: NDRPDD's Public Participation Plan. These Two documents, together, describe the NDRPDD 's plan and approach for addressing the requirements of Title VI. Although they are separate topic, Environmental Justice and Public Participation are distribution of transportation services and facilities.

Public participation is essential to the success of any public program or project. Without the involvement of local citizens, it is difficult to design a program that meets the needs of the public or to gauge the project's success. Effective public participation not only provides transportation officials with new ideas, but it also alerts them to potential environmental justice concerns during the planning stage of a project. Perhaps the most important element of public participation is to engender a sense of ownership among the people, especially among those who are often at the mercy of their surroundings.

Objectives

1. Comply with the public involvement and environmental justice requirements of the Federal and State regulations.
2. Avoid, minimize or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations.
3. Provide specific opportunities for local citizens and citizen-based organizations to discuss their views and provide input on the subject areas addressed in plans, projects or policies of NDRPDD - the Monroe Metropolitan Planning Organization (MPO).
4. Ensure full and fair participation by all potentially affected communities in the transportation decision-making process.
5. Inform and educate citizens and other interested parties about ongoing North Delta and MPO planning activities and their potential role in those activities.

IV. Organization and Staffing of OCOG

Figure IV-1, an organization Chart for the NDRPDD, shown on the following page. The Executive Director of NDRPDD is responsible for ensuring implementation of the agency's Title VI program. NDRPDD Title VI program, plan, and assurances (See Appendix B). This same individual is also responsible for administration of NDRPDD's LEP and ADA programs.

As shown on the organization chart, NDRPDD is headed by Executive Director, David A. Creed

Figure IV-1 - NDRPDD Organization Chart

V. General Responsibilities Under Title VI

General Title VI Program Responsibilities

Following are general Title VI responsibilities of NDRPDD. The Title VI Coordinator is responsible for ensuring these elements of the plan are appropriately implemented, and maintained:

1. Data collection

Demographic data on race, age, color, national origin, income level, language spoken, and sex of the regions population is to be collected and maintained by NDRPDD. This demographic data will be used to develop public outreach efforts and to conduct environmental justice analyses, as needed.

2. Annual Title VI Report

An Annual Title VI Report is to be submitted by the end of October each year, to LADOTD's Compliance Programs Director, the Federal Highway Administration (FHWA), and the Federal Transit Authority (FTA). The document is to include:

- Title VI complaint procedures (complaints will be submitted to/filled with LADOTD; NDRPDD will not process complaints.)
- Record of Title VI investigations, complaints or lawsuits (investigations will be conducted by LADOTD with NDRPDD in a supporting role)
- Plan to involve persons with Limited English Proficiency (LEP)
- Title VI notice to the public
- A summary of public outreach and involvement activities and a description of steps taken to ensure that minority and disadvantaged persons had meaningful access to these activities.

3. Annual Review of Title VI program

Each year, in preparing for the Annual Title VI Report, the Title VI Report, the Title VI Coordinator will review NDRPDD's Title VI program to assure compliance with Title VI. In addition, the Coordinator will review agency operational guidelines and publications, including those for contractors, to ensure that Title VI language and provisions are incorporated, as appropriate.

The Title VI Plan and associated Appendices will be revised annually or as appropriate, as policies and procedures change and members of the TAC and TPC committee change.

4. Dissemination of Information related to the Title VI program

Information on the agency's Title VI program is to be disseminated to NDRPDD employee, contractors, and beneficiaries, as well as to the public, as described in the "Program Area Responsibilities" section of this document, and in other languages when required.

5. Assist LADOTD with resolution of complaints

Any individual may exercise his or her right to file a complaint about NDRPDD policies, plans or practices, if that person believes that she or any other program beneficiaries have been subjected to unequal treatment or discrimination, in their receipt of benefits/services or on the ground of race, color, national origin, income, gender, age, and disability. NDRPDD will work diligently in a supportive role to LADOTD's Title VI Compliance Team to resolve complaints informally at the lowest level, using the LADOTD's Compliant Processing Procedures.

General Responsibilities of the Title VI Coordinator

The Title VI Coordinator is responsible for supervising all required action in implementing, monitoring, and reporting on NDRPDD's compliance with Title VI regulations. In support of this, the Title VI Coordinator will:

- Identify, investigate, and eliminate discrimination when found to exist.
- Refer any complainants to LADOTD's Compliance team and website immediately. The Coordinator will supply phone numbers and email addresses to complainants for contacting the proper LADOTD authorities adhering to the timeframes in the complaint process.
- Note: A complaint must be filed no later than 180 days after the alleged discrimination. Meet with other NDRPDD staff, annually, to train, monitor and discuss progress, implementation, and compliance issues.
- Periodically review the agency's Title VI program to assess if administrative procedures are effective, staffing is appropriate, and adequate resources are available to ensure compliance.
- Work with other NDRPDD staff to develop and submit the Annual Title VI Report to LADOTD, FHWA, and FTA by the end of October each year.
- Meet annually with consultants under contract to NDRPDD to make sure they maintain compliance the Title VI.
 - If a consultant under contract to NDRPDD is found to not be in compliance with Title VI, Coordinator will work with the Consultant to resolve the deficiency status and develop a remedial action plan if necessary.
- Review important Title VI-related issues with the Executive Director of NDRPDD, as needed.
- Assess communications and public involvement strategies to ensure adequate participation of impacted Title VI protected groups and address additional language needs, as appropriate.

VI. Program Area Responsibilities

Note: The communications & Public Participation Program Area applies to and affects the NDRPDD/OCOG work program as a whole, particularly agency efforts and responsibilities related to the Planning & Programming and Environmental Affair Program Areas. It has been treated as a separate program area for purpose of clarity. (See OCOG's Public Participation Plan for more details.)

The goal of NDRPDD 's communications and public participation program is to ensure early and continuous public notification about, and participation in, major actions and decisions by NDRPDD. In seeking public comment and review, NDRPDD makes a concerted effort to reach all segments of the population, including people from minority and low-income communities, and organizations representing these and other protected classes.

NDRPDD utilizes a broad range of public information and participation opportunities, including dissemination of proposals and alternatives, process for written comments, public meeting after effective notice, settings for open discussion, communication programs, information service, and consideration of response to public comments.

Operational Guidelines

- OCOG's Public Participation Plan
- OCOG's Limited English Proficiency (LEP) Policy

Principles of NDRPDD's Communications & Public Participation Program

- Equal access is an essential part of the public participation process.
- No major public policy decision is reached or large project implemented without significantly affecting someone.
- Professionals do not have a monopoly on good solutions.
- Even if a project or policy decision is sensible and beneficial, it must be arrived at properly to be acceptable.
- People are much more willing to live with a decision that affects different interests unequally if the decision-making process is open, objective, and considers all viewpoints.
- If project or policy staff doesn't provide all relevant information necessary for an informed decision, the public will rely on, and trust, others.
- Interacting with an official representative of an organization or group is no substitute for interacting directly with that organization or group.
- Effective public notification and participation takes time and effort and can be expensive, yet is essential to sound decision-making.

Elements of OCOG's Communications & Public Participation Program

- **(Website: www.northdelta.org)**
- **Information Center** – NDRPDD/OCOG maintains a comprehensive library of local and regional transportation documents. Any document(s) can be made available to the public, with one week's advance notice. NDRPDD staff can be reached by phone or e-mail, and contact information is included in every publication produced by NDRPDD. NDRPDD staff regularly answers question and responds to requests for information from citizens, businesses, and staff from cities, agencies, and organizations throughout the rural and urbanized regions.
- **Publications** - Each year, NDRPDD issues a multitude of publications, reports and maps as part of the agency's work program, and responds to and processes a large number of data requests. The information is used by planning and public works departments throughout the region, and can be accessed by the public through the NDRPDD/OCOG (website: www.northdelta.org).
- **Press releases** - Press releases, when sent, will include the abbreviated Title VI and ADA Notices to the public and contact information for agency staff.
- **Meetings open to the Public** - Open NDRPDD board and committee meetings are open to the public. Time for citizen comments is reserved at all meetings and announced by the meeting chair. Meeting dates and times are posted well in advance on the agency's (website) and in frequent NDRPDD emails to which any citizen may subscribe. All meeting agenda contain the following statement:

ADA NOTICE: For special accommodations for this meeting, contact NDRPDD's ADA Coordinator via phone (318-387-2572) at least one week in advance.

- **Opportunities for public comment** - NDRPDD routinely provides opportunities for public comment, and continues to work to find new and innovative ways to solicit public comments and involve all segments of the population within its region. Comments are accepted by phone, fax, email, US mail, internet, and in person at any of their meetings.
- **Staff is accessible** - Staff is accessible in person, on the phone, by mail, by fax, by email, or by online comment forms. Contact information for all staff is provided on (NDRPDD's website).
- **Mailings** - NDRPDD routinely uses direct mail to keep the public informed of the agency's programs, public comment periods, meetings, and publications. See the next section for details.
- **Events** - Events such as workshops and forums are held regularly, as needed, for large projects affecting the public.

Opportunities for Public Comments

NDRPDD routinely offers four different ways for people to comment on activities, programs, and decisions made at the agency. As follows:

- **Comments are accepted at anytime** - Comment are accepted via an online comment form, by phone, fax, email, and in person at any board or committee meeting. Contact information for all staff is provided on the agency website, and contact information for the agency is included in every publication produced by the NDRPDD. NDRPDD responds to all comments received.
- **Citizen comment are requested at agency meetings** - all NDRPDD board and committee meetings are open to the public. NDRPDD generally holds 15-20 of these meeting per year. The meeting dates are posted well in advance on the agency's Web site and in the NDRPDD's frequent email. Time for citizen comments is included on meeting agendas, and the meeting chair frequents citizen comments at least once in every meeting. No advance notice is required to speak during the citizen comment period at any of the meetings. Public comments and responses made during these times are kept on record in the official meeting summaries. NDRPDD maintains a mailing list; anyone can request to be added to the mailing list. NDRPDD uses voluntary Attendance/sign-in Forms at agency meetings open to the public.
- **Formal public comment periods for major activities** - Formal public comment and review periods are used to solicit comments on major planning and programming activities, for example, major amendments to the Transportation Improvement Program (TIP), changes to important NDRPDD/OCOG policies (such as the Public participation Plan), and major updates to the (UPWP). Generally, information is reviewed and released by one of the policy boards at a monthly meeting for a formal public comment period. The comment period is included in NDRPDD/OCOG emails containing the proposed meeting agenda and on the website. Comments can be made in person at any NDRPDD/OCOG meeting, using a comment form on the agency's website, by email, by US mail, fax or telephone. NDRPDD/OCOG responds to all comments received, and forwards comments to other agencies for a response as appropriate. Comments continue to be accepted until the close of the comment period - two weeks prior to the item's schedule for action. All comments and responses received throughout the comment period are reviewed and considered, prior to action by the Board.
- **Public Hearing** – NDRPDD/OCOG holds public hearings during major updates to the region's adopted transportation strategy. Since major plan updates take place rarely and OCOG does not implement transportation projects, OCOG does not frequently hold public hearings separate and apart from regular committee/board meetings. Please refer to OCOG's Public Participation Plan for further information.

Strategies for Engaging Title VI protected Groups

NDRPDD/OCOG uses U.S. and electronic mailing lists to disseminate information and give notice for public comment opportunities. Both mailing lists include community groups that represent Title VI protected groups throughout the regions. NDRPDD/OCOG also sends press releases to newspapers that are published by and for Title VI protected groups. Groups representing Title VI populations are added to the agency's U.S. and electronic mailing lists regularly, as they are identified.

As described in the next section, the NDRPDD/OCOG routinely assesses the need for providing information in languages other than English. The NDRPDD/OCOG also evaluates the effectiveness of all communications and public participation efforts and makes appropriate adjustments to its communications strategy. The NDRPDD/OCOG also keeps a list of potential interpreters in the event that a need for transition services has been identified or requested.

Strategies for Engaging individuals with Limited English Proficiency

According to DOJ guidance, the agency should consider providing materials in a different language if over 5% of the affected population speaks that language at home. Since the 1-parish urbanized area only contains 2.1% Spanish-speaking and 1.1% Non-English speakers from Asia or the Pacific Islands, OCOG does not have a high demand for LEP services.

NDRPDD/OCOG has come up with a creative solution to provide a starting place for Spanish-speaking individuals. The agency now maintains a list of all staff members who speak a second language. The phrase "Translation Services Available" and that contact's phone number are now posted in Spanish on the home page of the website. NDRPDD/OCOG also established a list of Court Certified Interpreters and businesses/individuals that can provide translation services when the need arises.

Title VI Coordinator's Responsibilities

The Title VI Coordinator is responsible for evaluating and monitoring compliance with Title VI requirements in all aspects of the agency's public participation process. The Coordinator will:

- Ensure all communications and public participation efforts comply with Title VI.
- Develop and distribute information on Title VI and agency programs to the general public. Provide information in languages other than English, as needed.
- Disseminate information to minority media and ethnic/gender related organizations, to help ensure all social, economic, ethnic interest groups in the region are represented in the planning process.
- Include the abbreviated Title VI Notice to the Public (see Appendix C) in all press releases and on the website which includes a meeting schedule.
- Notify affected, protected groups of public hearings regarding proposed actions, and make the hearings accessible to all residents. This includes the use of interpreters when requested, or when a strong need for their use has been identified.

Program Area 2: Planning & Programming

NDRPDD/OCOG is responsible for developing long- and short-range transportation plans to provide efficient transportation plans to provide efficient transportation services to the region. A comprehensive transportation planning process is used, which entails the monitoring and collection of data related to transportation issues. NDRPDD/OCOG coordinates with LADOTD, cities, parishes, and transportation providers, seeks public participation, and provides technical support when needed.

Key Planning and Programming Activities

NDRPDD/OCOG is mandated by state and federal law to maintain the regions adopted long-range, Metropolitan Transportation Plan (MTP); and the Regional Transportation Improvement Program (TIP), a four-year program of federally funded projects in the region. NDRPDD/OCOG conducts and supports numerous state and federal planning, compliance, and certification programs, which enable parishes, cities, a transit agency, ports, and LADOTD to obtain state and federal funding.

Major Programs

- **Regional Transportation Improvement Program (TIP)** -Maintain a Regional TIP that incorporates all projects using federal funds, including funds managed by NDRPDD/OCOG and the state and all regionally significant projects, regardless of funding source; conducts ongoing analyses related to plan consistency, air quality, and financing; provide training and assistance to agencies in the region.
- **Transportation Management Systems** - Develop the Congestion Management Program required by federal transportation law to monitor existing transportation system performance problems and identify potential solutions to guide decisions on use of federal transportation funds. Provide information and guidelines to state and local agencies on national and regional intelligent Transportation Systems (ITS) issues.
- **Policy, Plan, and Project Review** - Ensure that local, regional, and state planning efforts are compatible and mutually reinforcing, and work with local governments, parish-wide growth management planning groups, and state agencies in the review of policies, plans and projects for consistency with state and regional planning goals.
- **Technical Services and Regional System Data** -Provide demographic, economic, travel, geographic data to member jurisdictions, other agencies, businesses, and the public; assist in planning activities of member jurisdictions; collect, analyze, maintain, and improve data; and identify, monitor, and forecast trends.
- **Communications and information Services** - Develop and provide information materials on agency activities and services. Assist agency staff in reaching out to, involving, and meeting the needs of Regional Council members, other agencies, businesses, community organizations, and the public.

Consideration of Title VI

Considerations of Title VI legislation are made throughout NDRPDD/OCOG's planning and programming activities, for example:

- **Data collection** - A large part of the agency's work program involves analyzing, and reporting on data for the five parish region. This includes information on population, housing, employment, poverty, income, wages, transportation, traffic, and growth. Member agencies and other groups use this data for activities such as planning and the distribution of funds.
- **Regional Transportation Improvement Program (TIP)** - Included in the program of projects are federal STP, CMAQ, and FTA formula funds managed by NDRPDD/OCOG. NDRPDD/OCOG's Policy Committee selects projects to receive these funds. The criteria used to identify projects to receive funds includes how well the project provides access for transportation users identified in the President's Order for Environmental Justice. The sponsors of all projects programmed in the TIP are required to submit an annual certification of compliance with Title VI and other applicable federal and state laws and regulations.

Title VI Coordinator's Responsibilities

The Title VI Coordinator is responsible for evaluating and monitoring compliance with Title VI requirements in all aspects of the agency's planning process. In addition, the Coordinator will:

- Ensure all aspects of the planning and programming process operation comply with Title VI.
- Prepare and update a demographic profile of the region using the most current and appropriate statistical information available on race, income, and other pertinent data. Make the document available to the public and member agencies on NDRPDD/OCOG's website and in the Information Center. (Appendix A contains an abbreviated Environmental Justice demographic profile for the region).
- Develop a process for assessing the distributional effects of transportation investments in the region as part of actions on plan and programming documents.

Program Area 3: Environmental Affairs

The concept of environmental justice includes the identification and assessment of disproportionately high and adverse effects of programs, policies, or activities on minority and low-income population groups. Within the context of regional transportation planning, environmental justice considers the relative distribution of costs and benefits from transportation investment strategies and policies among different segments of society.

When NDRPDD/OCOG adopts new planning documents, or substantively amends existing documents, the agency is required to comply with federal environmental justice requirements. When this occurs, a systematic process is used to study and evaluate all necessary environmental aspects of the proposed action(s). Depending on the scope, complexity, and impacts of the project, the agency's Title VI Coordinator oversees the process, and ensures all federal and state requirements are met, and that the public has been involved as appropriate. Refer to "Program Area 1: Communications & Public Participation" for a description of how interaction with the public is handled in regards to this Program Area and within NDRPDD/OCOG in general.

Title VI Coordinator's Responsibilities

The Title VI Coordinator is responsible for Title VI environmental justice compliance in all aspects of NDRPDD/OCOG's work that triggers environmental review requirements. The Coordinator will:

- Ensure Title VI environmental justice compliance, of all Environmental Impact Statements (EIS) prepared by NDRPDD/OCOG and/or NDRPDD/OCOG consultants.
- Analyze the project regarding the impacts of the project on protected Title VI groups, and determine if there will be a disproportionately high and adverse impact on these groups.
- Disseminate information to the public in accordance with all agency public participation procedures. This includes the use of public comment periods and public hearings, interpreters, and materials in other languages, as needed.

Program Area 4: Consultant Contracts

NDRPDD/OCOG is responsible for selection, negotiation, and administration of its consultant contracts. NDRPDD/OCOG operates under its internal contract procedures and all relevant federal and state laws.

Contract Procedures

Title VI is included in all NDRPDD/OCOG Requests for Proposals (RFP) and contracts.

Disadvantage Business Enterprises (DBE) Program

NDRPDD/OCOG includes DBE text in all RFOPs and contracts with consultants and notes its DBE policy on the NDRPDD/OCOG website. NDRPDD/OCOG provides links to LADOTD's list of certified DBEs on its website.

Title VI Coordinator's Responsibilities

The Title VI Coordinator is responsible for evaluating and monitoring compliance with Title VI requirements in all aspects of the agency's consultant contracts process. The Coordinator will:

- Include Title VI language in contracts and Requests for Proposals (RFP) as described below:
 - Ensure the Appropriate text in appendix B and F is included in all agency contracts.
 - Notify all contractors that the text in Appendix B and F should be included in all subcontracts.

- Ensure the Title VI Notice to the Public is included in all NDRPDD/OCOG RFPs.
- Ensure the abbreviated Title VI Notice to the Public is included in all published announcements of NDRPDD/OCOG's RFPs (such as those published in newspaper).
- Ensure the text in the Title VI Assurances (Appendix B) is included in all NDRPDD/OCOG RFPs.
- **Maintain the Disadvantaged Business Enterprise (DBE) Program as described below:**
 - Monitor, update, and maintain the agency's (DBE) Program.
 - Submit annual reports on DBE activities in the Title VI Annual Report
 - Adjust and modify the DBE program, as appropriate.
 - Annually review and evaluate DBE participation, and continue efforts to "create a level playing field" for DBE and non-DBE consultants.

Remedial Action Related to Consultant Reviews

NDRPDD/OCOG will actively pursue the prevention of Title VI deficiencies and violations and will take the necessary steps to ensure compliance with this Title VI program, both within NDRPDD/OCOG and with NDRPDD/OCOG's contractors. In conducting reviews of subrecipients, if a sub recipient is found to not be compliance with Title VI, the Title VI coordinator will work with the sub recipient to resolve the identified issues.

If the issues cannot be resolved, NDRPDD/OCOG will issue a notification of deficiency status and remedial action for the sub recipient, as agreed upon by NDRPDD/OCOG and LADOTD, within a period not to exceed 90 calendar days. NDRPDD/OCOG will seek the cooperation of the sub recipient in correcting deficiencies, and will provide the technical assistance and guidance needed for the sub recipient to comply voluntarily correct deficiencies. If a sub recipient fails or refuses to voluntarily comply with requirements within the allotted time frame, NDRPDD/OCOG will submit to LADOTD, FHWA, and FTA two copies of the case file and a recommendation that the sub recipient be found in noncompliance.

A follow-up review will be conducted within 180 days of the initial review to ensure the sub recipient has complied with the Title VI Program requirements in correcting deficiencies previously identified. If the sub recipient refuses to comply, NDRPDD/OCOG may, with LADOTD's, FHWA's, and FTA's concurrence, initiate sanctions per 49 CFR 21.

Program Area 5: Education & Training

Minorities, women, individuals with a disability, and other individuals protected by the Title VI and federal and state anti-discrimination laws are provided with equal opportunity and fair treatment in all employment-related decisions, including opportunities for education and training.

Employees Encouraged to Participate in Training

All NDRPDD/OCOG employees are encouraged to participate in professional development and training. All materials received by the agency on training and education opportunities are made available to all employees, which includes all information on federally funded training, such as course provided by the National Highway Institute (NHI) and the National Transit Institute (NTI).

Title VI Coordinator's Responsibilities

The Title VI Coordinator is responsible for evaluating and monitoring compliance with Title VI requirements in all aspects of the education and training program. LADOTD will provide information on training opportunities open to NDRPDD/OCOG staff and sub recipients, including information on training provided by NHI and NTI. The Coordinator will:

- Assist LADOTD in the distribution of information to NDRPDD/OCOG staff on training programs regarding Title VI and related statutes.
- Ensure equal access to, and participation in, applicable NHI and NTI courses for qualified NDRPDD/OCOG employees.

Questions

For questions on the NDRPDD/OCOG's Title VI Plan, ADA Plan, the LEP Plan or any related policies and procedures, please contact NDRPDD/OCOG's Title VI and ADA Coordinator Loretta Young at (318) 387-2572. For information on NDRPDD/OCOG's work program or publications, including reports, data forecasting, maps, or other information available for use, contact NDRPDD/OCOG at (318) 387-2572. For information on all of the above, including current public comment periods and meetings open to the public, visit NDRPDD/OCOG's website (northdelta.org).

Appendices

Appendix A - Title VI Methodology for identification of Target Populations (Demographics) & Spatial Concentrations of Targeted Populations

Appendix B - Title VI Assurances

Appendix C - Title VI Public Notice

Appendix D - Policy and Plan for Engaging Individuals with Limited English Proficiency (LEP)

Appendix E - ADA Notices

Appendix F - DBE Policy

Appendix G - Committee Notification Lists

Appendix A

Title VI Methodology for identification of Target Populations (Demographics) Spatial Concentrations of Targeted Populations

The geographic basis for Title VI analysis is based on the latest U.S. Census data. For purposes of Title VI analysis, it is desirable to make the analysis on the smallest geographic unit available for which information is obtainable for all relevant groups. Census data is available at different levels, including political jurisdictions, urban area, place, census tract, block group and block. The Census Bureau does not calculate all of its data on each of these areas. The smallest geographic area that the Census Bureau calculates the appropriate information on each relevant group is the block group level. Therefore, the block group was chosen to analyze Title VI issues. NDRPDD/OCOG further displays U.S. Census data by Traffic Analysis Zone (TAZ) for planning purposes.

NDRPDD/OCOG has identified seven relevant groups for Title VI analysis as described below:

- Low-income;
- Federal Assistance Recipients;
- Minority;
- Elderly;
- Limited English Proficiency (LEP) or English spoken as a second language;
- Disabled population; and
- Zero car households.

Following the identifications of the relevant groups for analysis, the next step undertaken was to identify the general distribution of each Title VI population group throughout the NDRPDD/OCOG region and then define where each group is most concentrated.

Target Groups

Low income - a person whose household income (or in the case of a community or group, whose median household income: "is at or below the U.S. Department of Health and Human Services poverty guidelines."

The national poverty guidelines are issued annually by the Department of Health and Human Services. <http://aspe.hhs.gov/poverty/poverty.shtml>. National poverty guidelines vary based on family size and increases each year due to the Consumer Price Index. <http://www.bls.gov/new.release/cip.toc.htm>. "The Consumer Price Index is a measure of the average change over time in the prices paid by urban consumers for a market basket of consumer goods and services".

*Persons not part of households are not included in the Total Populations; the US Census does not count individuals who reside in group living situations.

Federal Assistance Recipients - People who receive grants or federal funds. The assistance might be in the form of public housing, support services or persons receiving Temporary Assistance for Needy Families (TANF) funds.

Minority Populations - Persons considered being minorities are identified in the census as people of African, Hispanic, Asian, American Indian or Alaskan Native origin (U.S. Census, STF301/tB1008 AND tB1011; 1990). Executive Order 12898 and the DOT and FHWA Orders on Environmental Justice consider minority persons as persons to any of the following group:

- **Black** - person having origins in any of the black racial groups of Africa.

- **Hispanic**- a person of Mexican, Puerto Rican, Puerto Rican, Cuban Central or South American or other Spanish culture or origin, regardless of race.
- **Asian American** - a person having origins in the Far East, Southeast Asia or the Indian subcontinent.
- **American Indian and Alaskan Native** - a person having origins in North America and who maintains cultural identification through tribal affiliation or community recognition.

Elderly - Any persons over the age of 65.

Limited English Proficiency (LEP) - Any readily identifiable group of persons whose ability to read, write and speak English and compute and solve problems at levels of proficiency necessary to function on the job and in society, to achieve one's goals and develop one's knowledge and potential.

Households with a primary or home language other than English, who must, due to limited fluency in English, communicate in that primary or home language.

People with Disabilities - Persons who have mobility and/or self-care limitations as defined by the Census. The disability may be physical or mental (people with a health condition that lasts six or more months that make it difficult to go outside the home alone or difficult to take care of their own person needs).

Zero car households - Households without cars or access to one.

Monitoring

One technique used to minimize the potential adverse effects on affected populations is to identify and then create demographic profile maps of low-income and minority populations for the OCOG MPO area. These maps aid planners in understanding which communities are prone to environmental justice infractions. Once planners have an understanding where communities are located, future transportation plans and projects can include these communities in the planning process.

Planning studies outlined in the *Unified Planning Work Program (UPWP)* can utilize these maps and focus on the equitable distribution of transportation benefits and potentially adverse impacts caused by future projects. In addition to the benefits, such as added capacity, safety and mobility of a roadway along new rights-of-ways can often negatively impact certain populations because of increased noise, air pollution and reduced safety. Also, new road projects have a potential to split or isolate neighborhoods in whole or in part. Road projects along existing right-of-ways are primarily reconstruction projects and not capacity expansions. Such projects do not tend to greatly increase noise or pollution, but do add safety to the facility and may feature enhanced passenger and freight transportation.

These same demographic profile maps can also be used to verify past compliance with Title VI. Identifying prior MPO projects and mapping them against demographic profile maps will let the MPO know if fair and equitable distribution of services, facilities and resources within the MPO planning area has been met.

Appendix B

Title VI Assurances

The NDRPDD/Ouachita Council of Governments (hereinafter referred to as the “Recipient”), HEREBY AGREES THAT as a condition of receiving any federal financial assistance from the U.S. Department of Transportation, it will comply with Title VI of the Civil Rights Act of 1964, 78 Stat. 252, 42 USC 2000d-42 USC 2000d4 (hereinafter referred to as the “Act”), and all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary Part 21, Nondiscrimination in Federally Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964 (hereinafter referred to as the “Regulations”), and other pertinent directives, to the end that in accordance with the Act, Regulations, and other pertinent directives, no person in the United States shall, on the grounds of race, color, national origin, income, gender, age, and disability, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the Recipient receives federal financial assistance from the Department of Transportation, including the Federal Highway Administration, and HEREBY GIVES ASSURANCE THAT it will promptly take any measures necessary to effectuate this agreement. This Assurance is required by Subsection 21.7(a)(1) of the Regulations.

More specifically and without limiting the above general assurance, the Recipient hereby gives the following specific assurances to its Federal Aid Highway Program:

1. That the Recipient agrees that each “program” and each “facility”, as defined in Subsections 21.23(e) and 21.23(b) of the Regulations, will be (with regard to a “program”) conducted or will be (with regard to a “facility”) operated in compliance with all requirements imposed by, or pursuant to, the Regulations.
2. That the Recipient shall insert the following notification in all solicitation for bids for work or material subject to the Regulations made in connection with the Federal Aid Highway Program, and in adapted form in all proposals for negotiated agreements:
“The NDRPDD/Ouachita Council of Governments, in accordance with Title VI of the Civil Rights Act of 1964 and 78 Stat. 252, 42 USC 2000d-42 and Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, part 21: Nondiscrimination in Federally Assisted Programs of the Department of Transportation Issued Pursuant to Such Act, hereby notifies all bidders that it will affirmatively ensure that any contract entered pursuant to this advertisement will afford minority business enterprises full opportunity to submit bids in response to this invitation, and will not discriminate on the grounds of race, color, national origin, income, gender, age and disability in consideration for an award.”
3. That the Recipient shall insert the clauses of Part 1 of this Assurance in every contract subject to the Act and the Regulations.

4. That the Recipient shall insert the clauses of Part 2 of this Assurance, as a covenant running with the land, in any deed from the United States effecting a transfer of real property, structures, or improvements thereon, or interest therein.
5. That where the Recipient receives federal financial assistance to construct a facility, or part of a facility, the Assurance shall extend to the entire facility and facilities operated in connection therewith.
6. That where the Recipient received federal financial assistance in the form, or for the acquisition of real property, or an interest in real property, the Assurances shall extend rights to space on, over, or under such property.
7. That the Recipient shall include the appropriate clauses set forth in Part 3 of this Assurance, as a covenant running with the land, in any future deeds, leases, permits, licenses, and similar agreements acquired or improved under the Federal Aid Highway Program; and (b) for the construction or use of, or access to space on, over, or under, real property acquired or improved under the Federal Aid Highway Program.
8. That this Assurance obligates the Recipient for the period during which federal financial assistance is extended to the program, or is in the form of personal property, or real property or interest therein or structures or improvements thereon, in which case the Assurance obligates the Recipient or any transferee for the longer of the following periods: (a) the period during which the property is used for a purpose for which the federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or (b) the period during which the Recipient retains ownership or possession of the property.
9. The Recipient shall provide for such methods of administration for the program, as are found by the State Secretary of Transportation or the official to whom s/he delegates specific authority, to give reasonable guarantee that it, other recipients, sub grantees, contractors, subcontractors, transferees, successors in interest, and other participants of federal financial assistance under such program will comply with all requirements imposed or pursuant to the Act, the Regulations, and this Assurance.
10. The Recipient agrees that the United States has a right to seek judicial endorsement with regard to any matter arising under the Act, the Regulations, and this Assurance.

THIS ASSURANCE is given in consideration of, and for the purpose of obtaining, any and all federal grants, loans, contracts, property, discounts, or other federal financial assistance extended after the date hereof to the Recipient by the Department of Transportation under the Federal Aid Highway Program and is binding on it, other recipients, sub grantees, contractors, subcontractors, transferees, successors in interest, and other participants in the Federal Aid Highway Program. The person or persons whose signatures appear below are authorized to sign this Assurance on behalf of the Recipient.



David A. Creed
Executive Director
NDRPDD/Ouachita Council of Governments

Date 12/12/14

Part 1

The text below, in its entirety, is in all contracts entered into by NDRPDD/OCOG. All of the text except the final section, entitled "Incorporation of Provision," should be included in any contract entered into by any NDRPDD/OCOG consultant.

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "Contractor"), agree as follows:

1. Compliance With Regulations

The Contractors shall comply with the Regulations relative to nondiscrimination in federally assisted programs of the Department of Transportation (hereinafter referred to as DOT), Title 49, Code of Federal Regulations, part 21, as they may be amended from time to time, (hereinafter referred to as the Regulations), which are herein incorporated by reference and made a part of this contract.

2. Nondiscrimination

The Contractor, with regard to the work performed by it during the contract, shall not discriminate on the grounds of race, color, national origin, income, gender, age and disability, in the selection and retention of subcontractors, including procurement of materials and leases of equipment. The Contractor shall not participate either directly or indirectly in discrimination prohibited by Section 21.5 of the Regulations, including employment practices when the contract covers a program set forth in Appendix B of the Regulations.

3. Solicitation for Subcontracts, Including Procurement of Materials and Equipment

In all solicitations either by competitive bidding or negotiations, made by the Contractor for work to be performed under a subcontractor, including procurement of materials or leases of equipment, each potential subcontractor or supplier shall be notified by the Contractor of the Contractor's obligations under this contract and the Regulations relative

to nondiscrimination on the ground of race, color, national origin, income, gender, age, and disability.

4. Information and Reports

The Contractor shall provide all information and reports required by the Regulations or directives issued pursuant thereto, and shall permit access to its books, records accounts, other sources of information and its facilities as may be determined by the NDRPDD/Ouachita Council of Governments or the Federal Highway Administration to be pertinent to ascertain compliance with such Regulations, orders, and instructions. Where any information required or a contractor is in the exclusive possession of another who fails or refuses to furnish this information, the Contractor shall so certify to the NDRPDD/Ouachita Council of Governments, or the Federal Highway Administration as appropriate, and shall set forth what efforts it has made to obtain the information.

5. Sanctions for Noncompliance

In the event of the Contractor's noncompliance with the nondiscrimination provisions of this contract, the NDRPDD/Ouachita Council of Governments shall impose such contract sanctions as it or the Federal Highway Administration may determine to be appropriate, including, but not limited to:

- Withholding of payments to the Contractor until the Contractor complies; and/or
- Cancellation, termination, or suspension of the contract, in whole or in part.

6. Incorporation of Provisions

The Contractor shall include the provisions of paragraphs (1) through (5) in every subcontractor, including procurement of materials and leases of equipment, unless exempt by the Regulations, or directives issued pursuant thereto. The Contractor shall take such action with respect to any subcontractor or procurement as the NDRPDD/Ouachita Council of Governments or the Federal Highway Administration may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, however, that in the event a Contractor becomes involved in, or is threatened with, litigation with a subcontractor or supplier as a result of such direction, the Contractor may request the NDRPDD/Ouachita Council of Governments enter into such litigation to protect the interest of the state and in, addition, the Contractor may request the United States to enter into such litigation to protect the interests of the United States.

Part 2

The following clauses shall be included in any and all deeds affecting or recording the transfer of real property, structures, or improvements thereon, or interest therein from the United States.

Granting Clauses

NOW, THEREFORE, the NDRPDD/Ouachita Council of Governments (OCOG)-as authorized by law and upon the condition that the state of Louisiana will accept title to the lands and maintain the project constructed thereon, in accordance with and in compliance with Title 23, United States Code, the Regulations for the Administration of the Department of Transportation; and all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, part 21, Nondiscrimination in Federally Assisted Programs of the Department of Transportation (hereinafter referred to as the Regulations) pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 State. 252: 42 USC 200d to 2000d-4)-does hereby remise, release, quitclaim, and convey unto the state of Louisiana all the right, title, and interest of the NDRPDD/OCOG in and to said land described in Exhibit A attached hereto and made a part thereof.

Habendum Clause

TO HAVE AND TO HOLD said lands and interests therein unto the state of Louisiana and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which the federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and shall be binding on the state of Louisiana, its successors, and assigns.

The state of Louisiana, in consideration of the conveyance of said lands and interests in land, does hereby covenant and agree, as a covenant running with the land for itself, its successors and assigns, that (1) no person shall, on the grounds of race, color, national origin, income, gender, age, and disability,, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over, or under such lands hereby conveyed*, (2) that the state of Louisiana shall use the lands, and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, part 21, Nondiscrimination of Federally Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations by be amended, (3) that in the event of breach of any of the above mentioned nondiscrimination conditions, the agency shall have a right to reenter said lands an facilities on said land, and the above described land and facilities shall thereon revert to and vest in, and become the absolute property of, NDRPDD/OCOG and its assigns as such interest existed prior to this instruction.

Part 3

The following clauses shall be included in all deeds, licenses, leases, permits, or similar instruments entered into by NDRPDD/OCOG pursuant to the provisions of Assurance 7.

The LESSEE, for himself or herself, is or her heirs, personal representatives successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree as a covenant running with the land, that in the event facilities are constructed, maintained, or otherwise operated on the said property described in this lease, for a

purpose for which a NDRPDD/OCOG program or activity is extended, or for another purpose involving the provision of similar services or benefits, the LESSEE shall maintain and operate such facilities and services in compliance with all other requirements imposed pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, part 21, Nondiscrimination of Federally Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964, as said Regulations may be amended.

That in the event of breach of any of the above nondiscrimination covenants, the STATE shall have the right to terminate the lease, and to reenter and repossess said land and the facilities thereon, and hold the same as if said lease had never been made or issued.

The following shall be included in all deeds, licenses, leases, permits, or similar agreements entered into by NDRPDD/OCOG pursuant to the provisions of Assurance 7.

The LESSEE, for himself or herself, his or her personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant, and agree as a covenant running with the land, that (1) no person, on the grounds of race, color, nation origin, income, gender, age, and disability, shall be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities, (2) that in the construction of any improvements on, over, or under such land and furnishing of services thereon, no person on the grounds, of race, color, national origin, income, gender, age, and disability, shall be excluded from participation in, denied the benefits of, or otherwise to be subjected to discrimination, (3) that the LESSEE shall use the premises in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, part 21, Nondiscrimination of Federally Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations may be amended.

That in the event of breach of any of the above nondiscrimination covenants, the STATE shall have the right to terminate the lease and to reenter and repossess said land and the facilities thereon, and hold the same as if said lease had never been made or issued.

Appendix C

Title VI Public Notice

The paragraph below will be inserted in all significant publications that are distributed to the public, such as future versions and updates of the Metropolitan Transportation Plan; and Regional Transportation Improvement Program for the NDRPDD/OCOG region. The text will remain permanently on the agency's website, (www.northdelta.org), and intranet (available to all employees). The version below is the preferred text, but where space is limited or in publications where cost is an issue, the abbreviated version can be used in its place.

Title VI Notice: The NDRPDD/Ouachita Council of Governments (OCOG) fully complies with Title VI of the Civil Rights Act of 1964 and related statutes, executive orders, and regulations in all programs and activities. NDRPDD/OCOG operates without regard to race, color, national origin, income, gender, age, and disability. Any person who believes him/herself or any specific class of persons, to be subjected to discrimination prohibited by Title VI may by him/herself or by representative file a written complaint with the Louisiana Department of Transportation and Development (LADOTD). LADOTD's Title VI Program Manager – Loretta Young may be reached via phone at 225-379-1382. A complaint must be filed no later than 180 days after the date of the alleged discrimination.

NDRPDD/OCOG meetings are conducted in accessible locations and materials can be provided in accessible formats and in languages other than English. If you would like accessibility or language accommodation, please contact the Title VI Coordination at NDRPDD/OCOG at 318-387-2572 (voice), 318-387-9054 (fax). If you wish to attend an NDRPDD/OCOG function and require special accommodations, please give NDRPDD/OCOG one week's notice in advance.

Abbreviated Title VI Notice to the Public

The following shortened version of the above paragraph can be used in publications where space or cost is an issue as in classified newspaper announcements.

NDRPDD/OCOG fully complies with Title VI of the Civil Rights Act of 1964 and related statutes and regulations in all programs and activities. For more information, or to obtain a Title VI Complaint Form, see www.northdelta.org or call our Title VI Coordination at (318) 387-2572.

Appendix D

Policy and Plan for Engaging Individuals With Limited English Proficiency (LEP)

Limited English Proficiency Policy

The NDRPDD/Ouachita Council of Governments policy for engaging individuals with limited English proficiency is to provide translation services to anyone who requests them, if reasonable accommodation can be made.

NDRPDD/OCOG keeps an up to date list of all staff members with intermediate language skills. NDRPDD/OCOG's receptionist is prepared with this information and contact information for on call translators in case someone comes into the office who has limited English proficiency.

Background Information:

NDRPDD/OCOG followed U.S. Department of Justice guidance using a "four-factor analysis" process to determine the number and proportion of LEP individuals in the region and how to cost effectively provide information services to these individuals. The guidance also offers a safe harbor of 5% of the effected population or 1,000 people in the effected neighborhood.

The "four-factor analysis" process includes determining the number and proportion of LEP individuals within the population, the frequency with which LEP individuals will come in contact with the program, the importance of the program to people's lives, and the resources available to provide translation services.¹

The results of the "four-factor analysis" showed that there is not a great need for translation services. The NDRPDD covering 11 parishes Caldwell, East Carroll, Franklin, Jackson, Madison, Morehouse, Ouachita, Richland, Tensas, West Carroll, and Union Parishes/Ouachita Council of Governments urban services area is fairly large, covering **(the urbanized area of Monroe) includes the City of Monroe, City of West Monroe, and Richwood.**

NDRPDD/OCOG does not provide project level service, therefore all of its materials and communications are based on the entire region.

The prominent language spoken in Ouachita Parish Louisiana is English, but proportionally the percentages of people speaking a language other than English at home was relatively low. The number of people reporting that they also speak English "very well" or "well" offset this even more.

According to the Census 2010, the languages spoken at home in the region is mainly English with less than 3% speaking Spanish in Ouachita Parish. See attached files for breakdown of groups.

Ouachita Parish, Louisiana

Want more? [Browse data sets for Ouachita Parish](#)

People QuickFacts	Ouachita	
	Parish	Louisiana
Population, 2013 estimate	156,220	4,625,470
Population, 2010 (April 1) estimates base	153,720	4,533,372
Population, percent change, April 1, 2010 to July 1, 2013	1.6%	2.0%
Population, 2010	153,720	4,533,372
Persons under 5 years, percent, 2013	7.2%	6.7%
Persons under 18 years, percent, 2013	25.8%	24.1%
Persons 65 years and over, percent, 2013	13.0%	13.3%
Female persons, percent, 2013	52.1%	51.1%

White alone, percent, 2013 (a)	60.2%	63.5%
Black or African American alone, percent, 2013 (a)	37.1%	32.4%
American Indian and Alaska Native alone, percent, 2013 (a)	0.3%	0.8%
Asian alone, percent, 2013 (a)	1.0%	1.7%
Native Hawaiian and Other Pacific Islander alone, percent, 2013 (a)	Z	0.1%
Two or More Races, percent, 2013	1.3%	1.5%
Hispanic or Latino, percent, 2013 (b)	2.1%	4.7%
White alone, not Hispanic or Latino, percent, 2013	58.7%	59.6%

Living in same house 1 year & over, percent, 2008-2012	85.3%	85.5%
Foreign born persons, percent, 2008-2012	1.6%	3.7%
Language other than English spoken at home, pct age 5+, 2008-2012	2.7%	8.7%
High school graduate or higher, percent of persons age 25+, 2008-2012	83.9%	82.2%
Bachelor's degree or higher, percent of persons age 25+, 2008-2012	22.8%	21.4%
Veterans, 2008-2012	10,356	313,006
Mean travel time to work (minutes), workers age 16+, 2008-2012	19.9	24.9

Housing units, 2013	65,488	1,990,835
Homeownership rate, 2008-2012	60.6%	67.4%
Housing units in multi-unit structures, percent, 2008-2012	18.2%	18.3%

i Median value of owner-occupied housing units, 2008-2012	\$119,200	\$137,700
i Households, 2008-2012	57,239	1,696,499
i Persons per household, 2008-2012	2.59	2.59
i Per capita money income in past 12 months (2012 dollars), 2008-2012	\$22,343	\$24,264
i Median household income, 2008-2012	\$38,899	\$44,673
i Persons below poverty level, percent, 2008-2012	23.2%	18.7%

Business QuickFacts	Ouachita Parish	Louisiana
i Private nonfarm establishments, 2012	4,240	104,059 ¹
i Private nonfarm employment, 2012	61,462	1,644,282 ¹
i Private nonfarm employment, percent change, 2011-2012	-1.5%	1.7% ¹
i Nonemployer establishments, 2012	12,109	345,755

i Total number of firms, 2007	14,399	375,808
i Black-owned firms, percent, 2007	17.3%	15.9%
i American Indian- and Alaska Native-owned firms, percent, 2007	S	0.7%
i Asian-owned firms, percent, 2007	1.8%	2.8%
i Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F	0.0%
i Hispanic-owned firms, percent, 2007	0.8%	2.9%
i Women-owned firms, percent, 2007	30.9%	27.4%

i Manufacturers shipments, 2007 (\$1000)	D	205,054,723
i Merchant wholesaler sales, 2007 (\$1000)	D	51,415,553
i Retail sales, 2007 (\$1000)	2,221,645	56,543,203
i Retail sales per capita, 2007	\$14,823	\$12,921
i Accommodation and food services sales, 2007 (\$1000)	250,288	9,729,869
i Building permits, 2012	586	13,018

Geography QuickFacts	Ouachita Parish	Louisiana
i Land area in square miles, 2010	610.41	43,203.90
i Persons per square mile, 2010	251.8	104.9
i FIPS Code	073	22
i Metropolitan or Micropolitan Statistical Area	Monroe, LA Metro Area	

Monroe (city), Louisiana

Want more? [Browse data sets for Monroe \(city\)](#)

People QuickFacts	Monroe	Louisiana
<i>i</i> Population, 2013 estimate	49,761	4,625,470
<i>i</i> Population, 2012 estimate	49,571	4,602,134
<i>i</i> Population, 2010 (April 1) estimates base	49,154	4,533,372
<i>i</i> Population, percent change, April 1, 2010 to July 1, 2013	1.2%	2.0%
<i>i</i> Population, percent change, April 1, 2010 to July 1, 2012	0.8%	1.5%
<i>i</i> Population, 2010	48,815	4,533,372
<i>i</i> Persons under 5 years, percent, 2010	7.8%	6.9%
<i>i</i> Persons under 18 years, percent, 2010	27.1%	24.7%
<i>i</i> Persons 65 years and over, percent, 2010	12.6%	12.3%
<i>i</i> Female persons, percent, 2010	54.1%	51.0%

<i>i</i> White alone, percent, 2010 (a)	33.4%	62.6%
<i>i</i> Black or African American alone, percent, 2010 (a)	63.9%	32.0%
<i>i</i> American Indian and Alaska Native alone, percent, 2010 (a)	0.2%	0.7%
<i>i</i> Asian alone, percent, 2010 (a)	1.1%	1.5%
<i>i</i> Native Hawaiian and Other Pacific Islander alone, percent, 2010 (a)	0.1%	0.0%
<i>i</i> Two or More Races, percent, 2010	1.1%	1.6%
<i>i</i> Hispanic or Latino, percent, 2010 (b)	1.1%	4.2%
<i>i</i> White alone, not Hispanic or Latino, percent, 2010	33.0%	60.3%

<i>i</i> Living in same house 1 year & over, percent, 2008-2012	83.6%	85.5%
<i>i</i> Foreign born persons, percent, 2008-2012	2.0%	3.7%
<i>i</i> Language other than English spoken at home, pct age 5+, 2008-2012	3.1%	8.7%
<i>i</i> High school graduate or higher, percent of persons age 25+, 2008-2012	80.3%	82.2%
<i>i</i> Bachelor's degree or higher, percent of persons age 25+, 2008-2012	25.1%	21.4%
<i>i</i> Veterans, 2008-2012	2,640	313,006
<i>i</i> Mean travel time to work (minutes), workers age 16+, 2008-2012	15.9	24.9
<i>i</i> Housing units, 2010	20,570	1,964,981
<i>i</i> Homeownership rate, 2008-2012	45.2%	67.4%

i Housing units in multi-unit structures, percent, 2008-2012	27.1%	18.3%
i Median value of owner-occupied housing units, 2008-2012	\$118,100	\$137,700
i Households, 2008-2012	18,180	1,696,499
i Persons per household, 2008-2012	2.55	2.59
i Per capita money income in past 12 months (2012 dollars), 2008-2012	\$20,330	\$24,264
i Median household income, 2008-2012	\$28,966	\$44,673
i Persons below poverty level, percent, 2008-2012	36.7%	18.7%

Business QuickFacts	Monroe	Louisiana
i Total number of firms, 2007	5,680	375,808
i Black-owned firms, percent, 2007	25.3%	15.9%
i American Indian- and Alaska Native-owned firms, percent, 2007	F	0.7%
i Asian-owned firms, percent, 2007	3.3%	2.8%
i Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F	0.0%
i Hispanic-owned firms, percent, 2007	F	2.9%
i Women-owned firms, percent, 2007	S	27.4%

i Manufacturers shipments, 2007 (\$1000)	413,605	205,054,723
i Merchant wholesaler sales, 2007 (\$1000)	1,184,427	51,415,553
i Retail sales, 2007 (\$1000)	1,352,299	56,543,203
i Retail sales per capita, 2007	\$26,283	\$12,921
i Accommodation and food services sales, 2007 (\$1000)	142,891	9,729,869

Geography QuickFacts	Monroe	Louisiana
i Land area in square miles, 2010	29.21	43,203.90
i Persons per square mile, 2010	1,670.9	104.9
i FIPS Code	51410	22
Counties	Ouachita Parish	

NDRPDD/OCOG does not provide any neighborhood specific programs or projects, therefore the team reviewed language characteristics for the region as a whole and the 5% safe harbor was used.

The frequency and extent with which LEP individuals come into contact with NDRPDD/OCOG, programs is estimated to be quite low. As an association of cities, towns, parishes, ports, and state agencies that serves as a forum for developing policies and making decisions about regional growth and transportation issues, the NDRPDD/OCOG does not provide any direct projects or services to the population of the region. However, NDRPDD/OCOG encourages public comment on its policies, programs, and funding cycles, and therefore would like to increase opportunities for public comment, particularly by historically underserved populations including LEP individuals.

NDRPDD/OCOG remains committed to providing translation services to people who request them and have come up with creative solutions to assist LEP individuals and show the agency's interest in providing translation services.

Adopted:



David A. Creed
Executive Director
NDRPDD/Ouachita Council of Governments

Date 12/12/14

Limited English Proficiency Plan

Introduction

The purpose of this limited English proficiency policy guidance is to clarify the responsibilities of recipients of federal financial assistance from the U.S. Department of Transportation (DOT) and assist them in fulfilling their responsibilities to limited English proficient (LEP) persons, pursuant to Title VI of the Civil Rights Act of 1964 and implementing regulations. It was prepared in accordance with **Title VI of the Civil Rights Act of 1964, 42 U.S.C. 2000d, et seq.**, and its implementing regulations provide that no person shall be subjected to discrimination on the basis of race, color, or national origin under any program or activity that receives federal financial assistance, and:

Executive Order 13166

Executive Order 13166 “Improving Access to Services for Persons With Limited English Proficiency,” reprinted at 65 FR 50121 (August 16, 2000), directs each Federal agency that is subject to the requirements of Title VI to publish guidance for its respective recipients clarifying that obligation. Executive Order 13166 further directs that all such guidance documents be consistent with the compliance standards and framework detailed in the Department of Justice’s (DOJ’s) Policy Guidance entitled “Enforcement of Title VI of the Civil Rights Act of 1964—National Origin Discrimination Against Persons With Limited English Proficiency.” (See 65 FR 50123, August 16, 2000 DOJ’s General LEP Guidance). Different treatment based upon a person’s inability to speak, read, write, or understand English may be a type of national origin discrimination.

Executive Order 13166 applies to all federal agencies and all programs and operations of entities that receive funding from the federal government, including state agencies, local agencies and government such as MPO, private and non-profit entities, and sub recipients.

Plan Summary

NDRPDD/Ouachita Council of Governments (OCOG) has developed this Limited English Proficiency Plan (LEP) to help identify reasonable steps to provide language assistance for LEP persons seeking meaningful access to NDRPDD/OCOG services as required by Executive Order 13166. A Limited English Proficiency person is one who does not speak English as their primary language and who has a limited ability to read, speak, write, or understand English.

This plan details procedures on how to identify a person who may need language assistance, the ways in which assistance may be provided, training staff, how to notify LEP persons that assistance is available, and information for future plan updates.

In developing the plan while determining the NDRPDD/OCOG’ extent of obligation to provide LEP services, NDRPDD/OCOG undertook a U.S. Department of transportation four factor LEP analysis which considered the following:

- 1) The number of proportion of LEP persons eligible in the NDRPDD/OCOG service area or likely to encounter an NDRPDD/OCOG program, activity, or service;

- 2) The frequency with which LEP individuals come in contact with NDRPDD/OCOG services;
- 3) The nature and importance of the program, activity or service provided by NDRPDD/OCOG to the LEP population; and
- 4) The resources available to NDRPDD/OCOG and overall costs to provide LEP assistance. A brief description of these considerations is provided in the following section.

Four Factor Analysis

1. The number or proportion of LEP persons eligible to be served or likely to encounter an NDRPDD/OCOG program, activity, or service

NDRPDD/OCOG examined the US Census Bureau's data for the 2010 year census. And was able to determine that less than 3% of the population in Ouachita Parish speaks Spanish and 3.1% speaks Spanish in the City of Monroe, La. (See tables above).

CHART

2. The frequency with which LEP individuals come in contact with NDRPDD/OCOG program, activity, or service

The frequency and extent with which LEP individuals come into contact with NDRPDD/OCOG programs is estimated to be quite low. However, NDRPDD/OCOG encourages public comment on its policies, programs and funding cycles and therefore would like to increase opportunities for public comment, particularly by historically underserved populations including LEP individuals.

3. The nature and importance of the program, activity, or service provided by NDRPDD/OCOG to LEP community

While essential to the long-term livability and economic vitality of the region, long-range transportation and growth management planning may not be as important of a service to LEP individuals as health care, employment or financial assistance. However, any opportunity to increase public comment on long-range decision-making is worthwhile investment.

4. The resources available to the NDRPDD/OCOG and overall costs

NDRPDD/OCOG has limited resources to pursue translation services; therefore an ideal solution would be to find a low cost point of access for LEP individuals. This gives LEP individuals a way to find out about activities and provides a method for NDRPDD/OCOG to determine the demand for translation services.

ACTION: NDRPDD/OCOG has established the following policy for providing information to individuals with Limited English Proficiency (LEP):

“NDRPDD/OCOG is always seeking opportunities to increase opportunities for public comment on its activities, including policies, programs and funding cycles. NDRPDD/OCOG is particularly interested in increasing opportunities for historically underserved populations to provide input regarding its planning activities. The results of the “four-factor analysis’ showed that there is not a great need for translation services, but that it is a good time to find a starting place for providing access to individuals with limited English proficiency. The analysis showed that the greatest benefits would be for people who speak Spanish at home (2.1% of the population).

NDRPDD/OCOG will obtain a Spanish translator from within our staff, local university, through a volunteer or a paid individual. Notice of this service will be placed on both NDRPDD/OCOG websites. Written procedures will be developed as needed to ensure consistent service delivery.

How to Identify an LEP Person who Needs Language Assistance

Below are tools to help identify persons who may need language assistance:

- Examine record requests for language assistance from past meetings and events to anticipate the possible need for assistance at upcoming meetings; and
- When NDRPDD/OCOG sponsored workshops or conferences are held, set up a sign-in sheet table, have a staff member greet and briefly speak to each attendee. To informally gauge the attendee’s ability to speak and understand English, ask a question that requires a full sentence reply.

Language Assistance Measures

When an interpreter is needed, in person or on the telephone, first determine what language is required. If NDRPDD/OCOG staff cannot provide verbal interpretations and if a formal interpretation is required, staff shall use the assistance from the University or local Court Reporters possessing the needed language.

Staff Training

All NDRPDD/OCOG staff will be provided with the LEP Plan and will be educated on procedures and services available. This information will also be part of NDRPDD/OCOG staff orientation process for new hires. Training topics are listed below:

- Understanding the Title VI LEP responsibilities
- What language assistance services NDRPDD/OCOG offers;
- How to access an interpreter;
- Documentation of language assistance requests;
- How to handle a complaint; and

Providing Notice of Available Language Service to LEP Persons

- Post signs that language assistance is available on the website, NDRPDD/OCOG meeting notices, and press releases.

Outreach Techniques

- If staff know that they will be representing a topic that could be of potential importance to an LEP person or if staff will be hosting a meeting or a workshop in a geographic location with a known concentration of LEP person NDRPDD/OCOG will have meeting notices, fliers, advertisements, and agendas printed in an alternative language, such as Spanish.
- When running a general public meeting notice, staff should insert the clause:

“Un traductor del idioma espanol estara disponible”

This means “A Spanish translator will be available”. Or if not sure of the need, staff should insert this clause:

“Si usted necesita la ayuda de un traductor del idioma espanol, por favor comuniquese con la (insert staff name) al telefono (318) 387-2572, cuando memos 72 horas antes de la junta”

which asks persons who need Spanish language assistance to make arrangements with NDRPDD/OCOG within three days of the publication notice.

- If not notified in advance, Spanish speaking staff or a hired interpreter will be on hand at public meetings intended for gathering public input.

Monitoring and Updating the LEP Plan

This plan is designed to be flexible and is one that can be easily updated. At a minimum, NDRPDD/OCOG will follow the Title VI Program update schedule for the LEP Plan.

Each update examines all plan components such as:

- How many LEP persons were encountered?;
- Were their needs met?;
- What is the current LEP population in the parish comprising the urbanized area?;
- Has there been a change in the types of languages where translations services are needed?;
- Is there still a need for continued language assistance for previously identified NDRPDD/OCOG services? Are there other programs that should be included?;
- Have the NDRPDD/OCOG’s available resources, such as technology, staff, and financial costs changed?;

- Has the NDRPDD/OCOG fulfilled the goals of the LEP Plan?; and
- Were any complaints received (and forwarded/referred to LADOTD)?

Dissemination of the NDRPDD/OCOG Limited English Proficiency Plan

NDRPDD/OCOG will post LEP Plan on its website at www.northdelta.org

Any person, including social service, non-profit, law enforcement agencies and other community members with internet access will be able to access the plan. For those without personal internet service, all parish libraries offer free internet access. Copies of the LEP Plan will be provided to any person or agency requesting a copy. LEP persons may obtain copies/translations of the plan upon request.

Any questions or comments regarding this plan should be directed to the NDRPDD/OCOG Title VI Coordinator.

Appendix E

ADA Notices

Notice of Nondiscrimination on the Basis of Disability (Americans with Disabilities Act of 1990)

In accordance with the requirements of Title II of the Americans with Disabilities Act of 1990, the NDRPDD/Ouachita Council of Governments (OCOG) will not discriminate against qualified individuals with disabilities on the basis of disability in the NDRPDD/OCOG's services, programs, or activities.

NDRPDD/OCOG's Commitment

Modifications to Policies & Procedures

NDRPDD/OCOG will make all reasonable modifications to policies and procedures to ensure that people with disabilities have an equal opportunity to attend all NDRPDD/OCOG public meetings. For example, individuals with service animals are welcomed in NDRPDD/OCOG public meetings, even where animals are generally prohibited.

Effective Communication

NDRPDD/OCOG will generally, upon request, provide appropriate aids and services leading to effective communication for qualified persons with disabilities so they can participate equally in the NDRPDD/OCOG's public meetings.

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in an NDRPDD/OCOG public meeting should contact the NDRPDD/OCOG'S ADA Coordinator via phone (318-387-2572) as soon as possible but no later than one week before a scheduled meeting.

The ADA does not require the NDRPDD/OCOG to take any action that would fundamentally alter the nature of its programs or services, or impose an undue financial or administrative burden. NDRPDD/OCOG will strive to provide its services, programs and activities in the most accessible manner that is feasible.

Notification that an NDRPDD/OCOG meeting is not accessible to persons with disabilities should be directed to:

**ADA Coordinator, Ouachita Council of Governments
3000 Kilpatrick Blvd., Monroe, LA 71201
318-387-2572**

ADA Notice to Be Posted At the Bottom of ALL NDRPDD/OCOG Meeting Notices

ADA Notice: For special accommodations for this meeting, contact our ADA Coordinator via phone (318-387-2572) at least one week in advance.

Appendix F

DBE Policy

DBE Policy – Participation By Disadvantaged Business Enterprises in NDRPDD/OCOG –

It is the policy of the NDRPDD/OCOG that disadvantaged businesses, as defined by 49 Code of Federal Regulations, Part 26, shall have an opportunity to participate in the performance of NDRPDD/OCOG contracts in a nondiscriminatory environment. The objectives of NDRPDD/OCOG's Disadvantaged Business Enterprise (DBE) Program are to ensure non-discrimination in the award and administration of contracts, ensure firms fully meet eligibility standards, help remove barriers to participation, create a level playing field, assist in the development of a firm so it can compete successfully outside of the program, provide flexibility, and ensure narrow tailoring of the program.

The NDRPDD/OCOG, and its consultants and sub consultants shall take all necessary and reasonable steps to ensure that disadvantaged businesses have an opportunity to compete for and perform the contract work of the NDRPDD/OCOG in a non-discriminatory environment.

The NDRPDD/OCOG requires its consultants not discriminate on the basis of race, color, national origin, income, gender, age, and disability in the award and performance of its contracts.



David A. Creed
Executive Director
NDRPDD/OCOG

Date 12/12/14

DBE Clause to Be Included Within the Body of All Future Contracts Issued by NDRPDD/OCOG

Participation By Disadvantaged Business Enterprise in NDRPDD/OCOG Programs – It is the policy of the NDRPDD/OCOG that disadvantaged businesses, as defined by 49 Code of Federal Regulations, Part 26, shall have an opportunity to participate in the performance of NDRPDD/OCOG contracts in a nondiscriminatory environment.

The contractor or subcontractor shall not discriminate on the basis of race, color, national origin, income, gender, age and disability in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of USDOT/FTA

The Contractor or subcontractor shall not discriminate on the basis of race, color, national origin, income, gender, age, and disability in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of USDOT/FTA assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contractor such other remedy as NDRPDD/OCOG deems appropriate.

Appendix G
Ouachita Council of Governments
Technical Advisory Committee (TAC) Members

Ms. Kim Golden
City Engineer, City of Monroe
Post Office Box 123
Monroe, La. 71210-0123

Mr. Bruce Fleming
2305 North 7th Street
West Monroe, La. 71291

Mr. Robbie George
1111 North 19th St.
Monroe, La. 71201

Mr. Kevin Crosby
N. 7th St.
Monroe, La. 71201

Mr. Marshal Hill
La Dept. Of Transportation
P.O. Box 4068
Monroe, la. 71211

Mr. Melvin Hicks
Dept. Of Transportation & Dev.
8010 DeSiard Road
Monroe, La. 71211

Dan Broussard
P.O. Box 94245
Capitol Station
Baton Rouge, La. 70804

Mary Stringfellow
Fed. Hgws. Administration
5304 Flanders Dr. Suite A
Baton Rouge, La. 70808

Airport Administrator
5106 Operations Road
Monroe, La. 71201

Dr. Arthur Holland
P. O. Box 123
Monroe, LA 71210-0123

Mr. John Tom Murray
Public Works
337 Wells Road
West Monroe, La. 71292

Marc Keenan, G M
700 Washington Street
P.O. Box 1431
Monroe, La. 71210-1431

**AIR QUALITY NON-ATTAINMENT FOR MEMBER
AIR QUALITY ISSUES**

OUACHITA COUNCIL OF GOVERNMENTS TRANSPORTATION POLICY COMMITTEE MEMBERS

Mayor James E. Mayor, Chairman
City of Monroe
P.O. Box 123
Monroe, La. 71210-0123
329-2228

Mayor Dave Norris, Vice Chairman
City of West Monroe
2305 North 7th Street
West Monroe, La. 71291
396-2600

Mr. James Bennett
3000 North 12th Street
West Monroe, La. 71291
396-0119

Juanita Woods
Street
Monroe, La. 71201

Mr. Jack Clampit
202 Ervin Cotton Rd.
Monroe, La. 71201
855-4401

Mr. Walt Caldwell
4007 Whites Ferry Road
West Monroe, La 71291
OPPJ member

Mayor **Vern Breland**
Mayor of Sterlington
503 Hwy 2
Sterlington, La. 71280
665-2157

Mayor **Steve Hunter**
Mayor of Richwood
5130 Brown Street
Richwood, La. 71202
322-2104

Ouachita Council of Governments
Title VI Discrimination Complaint Form

Name: _____ Phone: _____

Address (street No., P.O. Box,
Etc.) _____

City, State, Zip: _____

Name of Person(s) Who Discriminated Against you:

Location and Position of Person (If Known):

City, State, Zip: _____

Discrimination Because of: Race/Color: _____ Gender: _____ Disability: _____ Age: _____ National
Origin: _____ Retaliation: _____.

Date of Alleged Incident: _____.

Explain as briefly and clearly as possible what happened and how you were discriminated against.

Indicate who was involved and witnessed the discrimination. Be sure to include how other persons were treated differently than you. Attach any written material pertaining to your case.

Signature: _____ Date: _____

Please return this form to: North Delta/OCOG
3000 Kilpatrick Blvd.
Monroe, La. 71201
Telephone Number: 318-387-2572
Fax Number: 318-387-9054